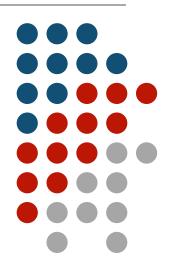
Public Land and Affordable Housing: Development and Policy Strategies

March 13, 2015



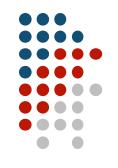
Webinar series sponsored by:







National Housing Conference



- Since 1931, dedicated to helping ensure safe, decent and affordable housing for all in America.
- NHC's Center for Housing Policy conducts research to increase awareness of housing needs and identify promising policy solutions.
- NHC actively engages and convenes its membership in nonpartisan advocacy for effective housing policy solutions at the local, state and national levels.

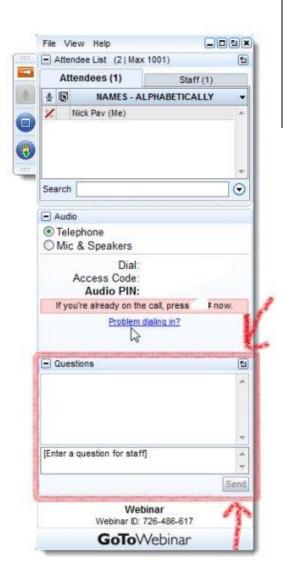




Webinar Logistics

- Phones muted for call quality
- Recording and ppt will be sent to registrants. Also available at www.nhc.org (click "Capital One Webinar Series" button)
- Submit questions through the Questions box in your controller
- Use the chat window to let us about technical difficulties

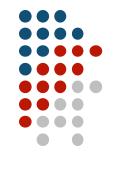








Presenter





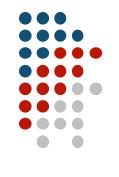
Robert Hickey

Senior Research Associate Center for Housing Policy and National Housing Conference





Presenter



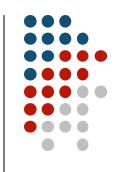


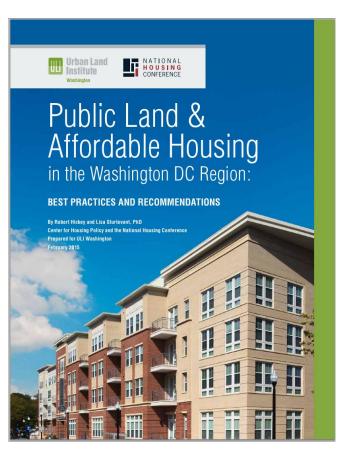
Nina Janopaul
President and CEO
Arlington Partnership for
Affordable Housing (APAH)





Report Sponsored by ULI-Washington





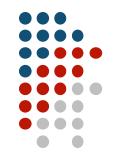
Available at:

http://www.nhc.org/publications/index.html





Overview of Webinar



- Benefits of Using Public Land for Affordable Housing
- Overview of Arlington Mill Residences (APAH)
- Lessons for Public Land Development Strategy
- Lessons for Public Land Policy
- Questions/Comments





Benefits of Using Public Land for Affordable Housing



- 1. Opportunity to remedy high land costs, which make it challenging to create affordable housing
- Discounted public land can be a valuable subsidy, significantly reducing the need for local and state financial assistance
 - Can be pivotal for 100% affordable developments in high cost areas





The Bonifant at Silver Spring



Developers:

Montgomery Housing
Partnership and
Donohoe Development

Almost entirely affordable, 149-unit apartment building for seniors located adjacent to a new, nearly completed public library

Expected completion: June 2016

Benefits of Using Public Land for Affordable Housing

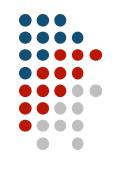


- 1. Opportunity to remedy high land costs, which make it challenging to create affordable housing
- 2. Discounted public land can be a valuable subsidy, significantly reducing the need for local and state financial assistance
 - Can be pivotal for 100% affordable developments in high cost areas
 - In some mixed-income scenarios may enable a significant share of affordable housing without **any** need for financial assistance.





How Valuable?



- DC research sample: land approximately 20-30% of total development costs in high-amenity, hot areas.
- Better way to assess the value of free public land is to compare the value of land to the affordability gap.





Capacity of Free Public Land to Subsidize Mixed-Income Housing (Three Hypothetical Scenarios)

	Weaker Market/Mid- Rise Development	' Market/Mid-Rise			
Land costs	\$25,000 per unit	\$50,000	\$100,000		
Hard and soft development costs	\$250,000 \$250,000		\$300,000		
Total development costs (land + hard + soft)	\$275,000 \$300,000		\$400,000		
Assumed supportable debt for affordable units	\$100,000	\$100,000 \$100,000			
Subsidy gap for affordable units	\$175,000	\$200,000	\$300,000		
Remaining subsidy gap for affordable units if land for affordable units is free	\$150,000 \$150,000		\$200,000		
Reduction of affordability gap with free land for the affordable units	14% reduction	25% reduction	33% reduction		
Free land for this many market-rate units offsets the subsidy gap for one affordable unit	6	3	2		
Share of total units that could be affordable with support from free land for the entire development	1/7 (14%)	1/4 (25%)	1/3 (33%)		

Benefits of Using Public Land for Affordable Housing (cont.)

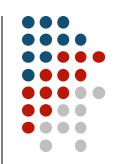


- 3. Can increase the potential for deeper affordability
- Can provide otherwise unavailable sites for mixedincome and affordable housing in amenity-rich, transit-served locations
- 5. A more certain form of subsidy that involves less "subsidy risk"
- 6. When co-located with public facilities, can produce infrastructure cost savings and better integration of the two land uses





Benefits of Using Public Land for Affordable Housing (cont.)



7. Provides an opportunity to ensure long-term affordability





Infill Development on Public Land

Why Important?

- Garden apt. inventory declining
- Land values rising
- Density increasing thru planning



Key to Creating Infill Affordable Housing

- Free/low cost land
- Capital subsidies (AHIF, LIHTC)
- Efficient scale and design
- Streamlined public process
- Reduced infrastructure, conditions and permit fees

Arlington Mill Residences

- Discounted Ground Lease
- Accelerated Form Based Code approvals (2010-11)
- Wood frame construction
- Shared site/garage costs with County



Total Development Costs: \$302,000 per unit

SOURCES

Mortgage Financing	\$73,000				
LIHTC Equity	\$180,000				
County Lease Discount	\$49,000				

USES

Construction/related	\$191,000			
Soft costs, fees, reserves	\$48,000			
Land	\$62,000			

Impact of Lower Land Costs on Rent

Arlington Mill Able to Serve Lower Incomes									
	40%	% AMI	Arl	Mill Avg	60%	6 AMI	80%	AMI	
2BR Cash Rent after utilities	\$	872	\$	1,200	\$	1,356	\$	1,840	
Operating Expenses	\$	625	\$	625	\$	625	\$	625	
Cashflow	\$	247	\$	575	\$	731	\$	1,215	
Monthly Cashflow after Hard Debt	\$	49	\$	133	\$	146	\$	243	
Debt Capacity	\$	(32,639)	\$	(73,000)	\$	(96,596)	\$	(160,553)	
Arlington Mill income targets: 10% at 30% AMI, 20% at 50% AMI and 70% at 60% AMI									
Debt capacity assumes 6% interest, 30 year term, 1.25DSC.									



Advantages/Challenges of Leveraging Public Land

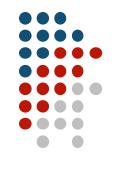
Advantages

- Reduced land and overall development costs, opportunity for lower rents/reduced cash subsidy
- Reduced predevelopment risk and holding costs during entitlements
- Potential for shared savings, e.g. infrastructure, site work, garage
- Programmatic synergies, e.g. daycare, community center, housing

Challenges

- Typically requires rezoning and GLUP change (1 – 3 years)
- Adds coordination costs for legal, design, operations
- Public may be more engaged in public property changes
- Historic preservation concerns demolition.

Development Lessons



- Seek to co-locate affordable housing developments with new public facilities
 - It may be helpful to pursue horizontal mixed-use
 - Coordinate early
- 2. Consider a ground lease for preserving control over the land and ensuring long-term affordability





Policy Lessons

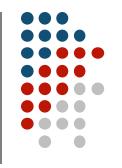


- 1. Empower a local agency to lead a regular, crossagency assessment of public land opportunities
- 2. Engage the community in the process of identifying sites
- 3. Include clear, objective criteria in this process. Ex.s:
 - clear of legal encumbrances (such as environmental- or historic-preservation restrictions);
 - clean (free of environmental contamination);
 - adequately sized and shaped
 - located in an accessible location





Policy Lessons (cont.)



 Adopt a policy that protects suitable public land sites and enable their development with affordable housing.

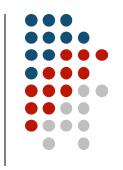
Two important components:

- Ensure that that all capital improvement project proposals are reviewed for their potential to include residential development (including affordable housing).
- Set minimum affordability expectations for residential development on public land.





Policy Lessons (cont.)

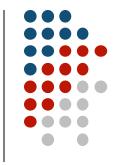


- 5. Identify publicly-owned land in accessible, high-value areas
- Allow the agency handling land disposition to accept less than top-dollar bids when reviewing proposals
- Localities still need a local source or trust fund providing financial subsidy for affordable housing





Contact Information



Robert Hickey

rhickey@nhc.org www.nhc.org 202-466-2121 x 236 @housingRobert

Nina Janopaul

njanopaul@apah.org www.apah.org 703-276-7444 x 101

Report available at:

http://www.nhc.org/publications/index.html

Info. on upcoming webinars: www.nhc.org (click "Capital One Webinar Series")





